

MIKE CHANEY
Commissioner of Insurance
State Fire Marshal

MARK HAIRE
Deputy Commissioner of Insurance

RICKY DAVIS
State Chief Deputy Fire Marshal

MISSISSIPPI INSURANCE DEPARTMENT

501 N. WEST STREET, SUITE 1001 WOOLFOLK BUILDING JACKSON, MISSISSIPPI 39201 www.mid.ms.gov

MAILING ADDRESS Post Office Box 79 Jackson, Mississippi 39205-0079 TELEPHONE: (601) 359-3569 FAX: (601) 359-2474

December 1, 2017

HAND DELIVERYAND ELECTRONIC MAIL

Chairman John A. Polk Senate Accountability, Efficiency & Transparency Committee State Capitol, Jackson, MS 39201 jpolk@senate.ms.gov

Chairman Jerry R. Turner
House of Representatives Accountability, Efficiency & Transparency Committee
State Capitol, Room 119-A
Jackson, MS 39201
jturner@house.ms.gov

RE: Senate Bill 2664 – Regular Session Of 2016 (Bail Bond Database)

Dear Chairman Polk and Chairman Turner:

Senate Bill No. 2664, which passed during the Regular Session of the Mississippi Legislature, 2016, and which was signed by Governor Bryant on April 20, 2016, directs the Commissioner of Insurance to provide certain information to the Legislature concerning professional bail agents reporting bonds to the bail bond database in this State. More specifically, Section 2 of Senate Bill No. 2664 states as follows:

The Insurance Department shall submit a report to the Senate and House of Representatives Committees on Accountability, Efficiency and Transparency that details the amount of all bonds or undertakings that each bail bondsman has written in this state on which the bail bondsman is absolutely or conditionally liable since the Bail Bond Database was established by the department. The report shall be submitted on or before December 1, 2017. The report shall also include the number of bail bondsmen who have failed to comply with the database reporting requirements, if any, the technical issues that may have

occurred since the database was established and any suggested legislation to ensure each bail bondsman's continued compliance with the database reporting requirements.

In reading Section 2 of S.B. 2664, I have been charged with four primary duties:

- 1. Provide the amount of all bonds each professional bail agent has written in this state and reported to the bail bond database since October 1, 2016.
- 2. Determine the number of bail bondsmen who have failed to comply with the database reporting requirements.
- 3. Disclose the technical issues encountered by the Department since establishment of the database.
- 4. Suggest legislation the Department may have ensuring bail bondsman's continued compliance with the database reporting requirement.

I and my staff have collected substantial information in an effort to fulfill these duties and are submitting our findings herewith.

Amount of All Bonds Written by Each Professional Bail Agent

In order to comply with the provisions of Miss. Code Ann. §83-39-13 (3), my staff worked diligently to establish a Bail Bond Database for the reporting of all bail bonds written by professional bail agents in this state by October 1, 2016. The Bail Bond Database, Bondsource, was developed within the Mississippi Insurance Department ("MID") by members of my staff with no additional cost to the State. Furthermore, no fee has been charged to bail bondsmen for its use, nor has there been an increase in licensing costs despite the significant resources required to establish and maintain the database. The database is online and can be found at https://msbondsource.com.

All bonds written by professional bail agents in this state since October 1, 2016, have been compiled onto an excel spreadsheet attached to this letter (Exhibit "A"). Please note that the total liability a bail agent may have outstanding may be greater than the amount listed herein as this report does not include any bail bonds written prior to October 1, 2016.

Bail Bond Database Summary

• Bonds Reported: 84,964

Total Liability: \$412,331,692.40

• 94 Personal Surety Agents: \$310,183,392.85

83 Limited Surety Agents: \$102,148,299.55

• Personal Surety ("PERS") 94 Agents

Avg. Liability: \$3,301,400.991

Security \$30,000 Qualification Bond posted with MID₂

Total Liability: \$310,183,392.85

o **Total Security:** \$2,820,000 Qualification Bonds3

• Limited Surety ("LIMS") 83 Agents

o **Avg. Liability** \$1,230,702.40

o Security Risk Based Capital Requirements

o Total Liability \$102,148,299.55

Number of Bondsmen Who Failed to Comply with Reporting Requirement

Currently, 91% of all professional bail agents are in compliance with the database reporting requirement.

- Professional Bail Agents Personal Sureties ("PERS") have (98%) or 94 of 98 licensed agents in compliance with the reporting requirement
- Professional Bail Agents Limited Sureties ("LIMS") have (86.5%) or 83 of 96 licensed agents in compliance.

Technical Issues Since Establishment of Database

Orphaned Agents

Bondsource only allows active agents to report a bond transaction. If a soliciting bail agent license becomes inactive and they are not associated with a company, their information does not show in the Bondsource Registry. This information is important as a soliciting bail agent has writing authority and may write bail bonds under the posted security of the professional bail bond agent for whom they work.

• Amount Collected Field

Agents entering information are not verifying their information prior to submitting. We are finding many cases where the amount collected has too many zeros causing balances to be off.

¹ This amount includes bail bonds written by soliciting bail agents; soliciting bail agents have writing authority to write bonds under the name and qualification bond of their personal surety. Some personal sureties have as few as one soliciting bail agent; others have as many as fifty (50) soliciting bail agents who write bail bonds under the personal surety's \$30,000.00 qualification bond.

² This amount is required to be posted by each personal surety pursuant to Miss. Code Ann. § 83-39-7(1)(a).

³ This amount is total amount of qualification bonds posted with MID for all personal sureties writing in this State, and would also be the securities for any bonds written by a soliciting bail agent working for a personal surety.

Suggested Legislation

The information gathered by the Database and Registry has provided useful information to the MID and has greatly assisted this office in the regulation of this industry. At this time we believe that it is in the interest of this State for the Database and Registry to continue to collect this vital information. Therefore, MID would suggest that legislation be passed that would remove the language found in Miss. Code Ann. §§ 83-39-3, 83-39-7, and 83-39-13 repealing these cited statutes.

My staff and I will continue our efforts to honorably regulate the bail bond industry in this state. I trust the attached information will be helpful as you continue your legislative mission to ensure that all who are involved in the bail industry in Mississippi operate in a transparent manner.

Sincerely,

Mike Chaney

Commissioner of Insurance

Attachment

EXHIBIT "A"

TOTAL BONDS WRITTEN BY PROFESSIONAL BAIL AGENTS SINCE OCTOBER 1, 2016

Date: December 1, 2017

PERSONAL SURETY AGENTS - 94 TOTAL

company	lastName	Firstname	Lictype	ALL Bonds Written
	003274 ALRED	LINDA	PRBLPS	9,599,394.00
	004093 BAILEY	LARRY	PRBLPS	4,645,294.96
	106984 BLEVINS	NATHANIEL	PRBLPS	494,885.00
	.03613 BOWEN	MARGARET	PRBLPS	610,230.00
100	004577 BOYD	LISA	PRBLPS	4,029,075.50
97	03218 BOZEMAN	LISA	PRBLPS	1,986,804.75
81	05094 BROUGHTON	EDWARD	PRBLPS	19,500.00
92	201415 CAMPHOR	ANDREW	PRBLPS	4,263,188.25
	803621 CARPENTER-LEVIN	DIANNE	PRBLPS	8,656,069.65
92	201356 CARSON	ROSE	PRBLPS	1,343,770.45
102	229148 CHANDLER	WANDA	PRBLPS	7,776,297.78
100	056733 CHAPMAN	PAMELA	PRBLPS	286,045.00
100	017939 CHUNN	ROBYN	PRBLPS	2,755,096.50
89	905930 CHUNN	GARY	PRBLPS	3,893,993.00
	105097 COLSTON	ALFREDIA	PRBLPS	1,137,910.00
92	204177 CORBETT	RICHARD	PRBLPS	34,728,316.08
92	202816 CRAWFORD	JOE	PRBLPS	832,142.99
	125545 CULBERSON	PEGGY	PRBLPS	6,910,297.50
	105350 CURTIS	GRANT	PRBLPS	1,893,559.49
	092102 DAVIS	FAITH	PRBLPS	483,122.00
91	L01184 DAVIS	MARY	PRBLPS	402,842.50
	304873 DAVIS	LARRY	PRBLPS	2,425,434.78
	201815 DELAUGHTER	CHASITY	PRBLPS	1,826,960.00
	L22044 DILWORTH	CHRISTOPHER	PRBLPS	873,341.00
	203423 DOWDLE	WAYNE	PRBLPS	4,288,781.69
	200060 EDWARDS	LARRY	PRBLPS	9,889,515.93
	040200 ESTRELLA	CARLOS	PRBLPS	4,337,063.74
	702012 ETHRIDGE	SUSAN	PRBLPS	1,307,027.35
	505161 FORSYTHE	JOHN	PRBLPS	139,328.50
	001950 GIBSON	MICKEY	PRBLPS	49,060.00
	702963 GILMER	CINDY	PRBLPS	28,373.00
	303911 GREER	BEULAH ROY	PRBLPS PRBLPS	584,088.47 58,101.00
	BOO467 HALCOMB	KELVIN	PRBLPS	85,819.00
	707867 HALL L10731 HARRISON	SUSAN	PRBLPS	3,152,270.25
	300365 HENDERSON	JAMIE	PRBLPS	2,376,309.17
	107036 HENLEY	KENNETH	PRBLPS	6,413,623.47
	503460 HICKS	MARCUS	PRBLPS	1,677,887.50
	201403 HILL	ROBERT	PRBLPS	3,714,920.93
	002756 HITT	ROBERT	PRBLPS	794,788.00
	502924 HODGE	JAMES	PRBLPS	691,914.25
	000243 HOLMES	BERYL	PRBLPS	1,600,774.98
	104635 JACKSON	CHARLEY	PRBLPS	2,870,371.00
	BO9913 JOHNSON	DAWSON	PRBLPS	1,348,588.25
	176234 JONES	ANGILEE	PRBLPS	3,436,636.61
	169003 KING	KEIVA	PRBLPS	163,600.00
	702467 KING	JEWEL	PRBLPS	728,800.00
	702546 KNIGHT	JAMES	PRBLPS	869,004.25
	6731 LANE	JAMEL	PRBLPS	983,146.50
98	309072 LARRY	JUANITA	PRBLPS	1,275,175.75
	200795 LAWSON	MELVIN	PRBLPS	2,328,343.00
	000358 LEE	ELIZABETH	PRBLPS	1,147,440.00
	202821 LEE	JAMES	PRBLPS	1,894,885.00
The fact of the control of the contr	909695 LEGGETT	ALISA	PRBLPS	597,817.50
	304694 LEIGH	CHESTER	PRBLPS	2,623,742.20
	151641 LENARD	JENNIFER	PRBLPS	7,784,673.16
	302879 MAGEE	EZRA	PRBLPS	2,593,465.00
100	095016 MARBURY	RICHARD	PRBLPS	812,634.25
88	802255 MARS	MONA	PRBLPS	3,848,986.00
10:	192933 MARTIN	TAMICKA	PRBLPS	775,250.00
00	901704 MCDUFFIE	EVELYN	PRBLPS	5,412,694.06

7857	MIKLE	WILBERT	PRBLPS	803,973.74
9100521	MITCHELL	CATHY	PRBLPS	849,643.00
8001738	MONTGOMERY	KENNETH	PRBLPS	3,013,054.75
10200283	NAVAS-SILVA	ALEJANDRO	PRBLPS	381,954.68
9903968	NEWELL	HAROLD	PRBLPS	9,538,088.50
306285	NEWSON	JOHN	PRBLPS	90,718.00
7713376	NEWSON	JOHN	PRBLPS	179,487.25
8405310	NEWSON	EARLINE	PRBLPS	1,102,491.00
7713414	NORRIS	MCAUTHOR	PRBLPS	1,498,644.75
9300089	PEARSON	JACKIE	PRBLPS	715,498.00
201769	PEYTON	ALVIN	PRBLPS	146,950.00
9201154	PUGH	DONALD	PRBLPS	27,064,528.48
8904802	RAWLS	DEWAYNE	PRBLPS	427,108.00
10212617	ROBINSON	ROLAND	PRBLPS	5,243,575.12
404740	RUPERT	JOSHUA	PRBLPS	10,500.00
9701711	SIDES	CLETA	PRBLPS	1,458,687.80
10011050	SPEARS	MARY	PRBLPS	3,988,169.11
205062	SPIERS	KEVEN	PRBLPS	7,077,175.00
10221656	SULLIVAN	ROSEMARY	PRBLPS	1,637,605.25
10071168	SUMMERVILLE	CRAIG	PRBLPS	50,289.00
9000505	SUMMERVILLE	SUSIE	PRBLPS	3,630,220.50
106892	TAYLOR	OMEGA	PRBLPS	7,834,597.93
9402795	THOMAS	DONALD	PRBLPS	1,246,266.25
9911424	UHLE	SANDRA	PRBLPS	1,067,514.00
10157059	VARNADO	JAMIE	PRBLPS	3,085,300.00
9304443	WALKER	ANGELIA	PRBLPS	10,498,712.70
10151271	WALLACE	JONA	PRBLPS	3,449,596.58
9704574	WHITE	ANDERSON	PRBLPS	1,849,094.88
108366	WHITLEY	TAMMIE	PRBLPS	5,846,002.95
9801061	WHITT	CAROLYN	PRBLPS	3,104,067.00
A STATE OF THE STA	WILLIAMS	CHRISTOPHER	PRBLPS	5,303,527.83
	WILLIAMS	JOSHUA	PRBLPS	12,568,974.86
9605995		MARY	PRBLPS	862,905.00
				310,183,392.85

EXHIBIT "A" CONTINUTED TOTAL BONDS WRITTEN BY PROFESSIONAL BAIL AGENTS SINCE OCTOBER 1, 2016

Date: December 1, 2017 LIMITED SURETY AGENTS - 83 TOTAL

company	lastName	Firstname	Lictype	All Bonds Written
990475	7 ALI	SHAHEED	PRBLLS	\$103,564.00
970763	1 AMOS	CORNELIUS	PRBLLS	\$1,632,286.54
1000279		ANDREW	PRBLLS	\$73,607.00
1000633		EDWARD	PRBLLS	\$163,258.19
THE PROPERTY OF THE PROPERTY O	6 BROWN	CHARLIE	PRBLLS	\$2,045.00
	4 BROWN	BRENDA	PRBLLS	\$640,234.00
	9 CHAMBERS 0 CHANDLER	GREGORY	PRBLLS PRBLLS	\$176,591.25
	9 CHUNN	KEVIN	PRBLLS	\$1,012,782.25 \$4,300.00
	3 CHUNN	RICHARD	PRBLLS	\$1,807,030.25
	6 CLARK	MARIE	PRBLLS	\$8,177.25
	2 CLEMENTS	CHRISTOPHER	PRBLLS	\$227,250.00
20866	7 COE	KENDRICK	PRBLLS	\$77,500.00
10546	COTTEN	JOY	PRBLLS	\$531,068.00
960625		FRIZELL	PRBLLS	\$232,500.00
1001154		SYLVESTER	PRBLLS	\$192,205.10
770292		FRED	PRBLLS	\$5,352,607.18
	7 FAIRLEY	KARLOS	PRBLLS	\$567,226.50
	4 FAIRLEY	CHARLES	PRBLLS	\$833,775.20
	O FIELDS	MELVIN	PRBLLS	\$848,004.25
	2 FOSTER 2 GARDNER	MILTON JAMES	PRBLLS PRBLLS	\$9,500.00
	1 GOOLSBY	BOBBY	PRBLLS	\$6,985,478.82 \$1,992,796.80
	6 GOOLSBY	CAROL	PRBLLS	\$1,992,796.80
	7 GOSS	FORSTYHIA	PRBLLS	\$965,321.00
	3 HALL	JOHN	PRBLLS	\$502,148.00
	6 HARRIS	JOHN	PRBLLS	\$369,771.00
1012865	HARVEY	KRISTIN	PRBLLS	\$1,615,507.00
20005	HAWKINS	ADRIAN	PRBLLS	\$107,696.75
	3 HAWKINS	ЛОНИИА	PRBLLS	\$2,169,985.00
	HOLIFIELD	SALLIE	PRBLLS	\$370,013.00
	HOLMES	CHARLES	PRBLLS	\$8,831,945.91
A STATE OF THE PARTY OF THE PAR	6 HUNT	CYNTHIA	PRBLLS	\$4,071,522.20
	JEFFRIES	ANTHONY	PRBLLS	\$1,204,507.50
	JONES 1 JONES	ELDRIDGE SHEVA	PRBLLS PRBLLS	\$5,500.00 \$142,858.50
	4 KESSEE	PATRICK	PRBLLS	\$142,838.50
	1 KING	ARCHIE	PRBLLS	\$110,000.00
	6 LANDFAIR	DELORIS	PRBLLS	\$271,914.00
970491		MICHAEL	PRBLLS	\$348,043.00
1018549	1 LODREE	SHAFEQAH	PRBLLS	\$2,695,466.46
30887	1 LYLES	MICHAEL	PRBLLS	\$941.00
	4 MARTIN	EDWARD	PRBLLS	\$2,880,698.00
	MCCLOUD	NEIADRA	PRBLLS	\$29,095.00
	4 MCCLOUD	BARBARA	PRBLLS	\$1,258,546.75
	MCKEE	MARTY	PRBLLS	\$1,019,584.83
	MORRISON NEWMAN	MICHAEL RUSSELL	PRBLLS PRBLLS	\$1,245,870.00
	1 NEWMAN	BETTY	PRBLLS	\$5,273,212.77 \$9,000.00
1010808		THOMAS	PRBLLS	\$9,000.00
	OVERBY	MODENA	PRBLLS	\$446,685.00
1012163		JOHN	PRBLLS	\$1,090,500.00
	RAMSEY	ALISHA	PRBLLS	\$1,159,841.48
1015112	1 RAYBURN	KENNETH	PRBLLS	\$390,600.00
1017816	ROBINSON	JARVIS	PRBLLS	\$51,000.00
	ROLLINS	KOCHINSKY	PRBLLS	\$77,800.00
	SANDIFER	GEORGE	PRBLLS	\$1,239,480.86
1025230		CHARLES	PRBLLS	\$810,958.00
	SMITH	SARAH	PRBLLS	\$577,781.25
	SMITH	WANDA	PRBLLS	\$48,641.25
	STROUP TAYLOR	DEBORA WILLIAM	PRBLLS PRBLLS	\$656,259.76
	THIGPEN	ROBERT	PRBLLS	\$316,731.50 \$2,754,713.71
	THOMAS	ALVIN	PRBLLS	\$2,754,713.71
	THOMAS	ALVIN	PRBLLS	\$1,037,711.23
	THOMPSON	EMELDA	PRBLLS	\$1,670,373.51
	THOMPSON	DWAYNE	PRBLLS	\$1,382,919.75
1013744	THORNE	JOSEPH	PRBLLS	\$78,906.25
950390	THORNTON	SHERRI	PRBLLS	\$1,011,919.49

\$94,439.25	PRBLLS	CHAD	TONEY	411879
\$114,552.25	PRBLLS	CLEVELAND	TURNIPSEED	10002473
\$2,570,099.00	PRBLLS	JOSEPH	WAGES	200796
\$17,500.00	PRBLLS	MIKE	WALKER	307240
\$1,573,598.00	PRBLLS	DONALD	WALLEY	10182081
\$2,803,268.00	PRBLLS	KEITH	WARFIELD	214103
\$41,601.71	PRBLLS	RICHARD	WARREN	305907
\$25,000.00	PRBLLS	ROBERT	WEATHERFORD	212009
\$717,950.00	PRBLLS	EBONE	WHITE	10210857
\$8,826.25	PRBLLS	BETINA	WHITE	9703809
\$4,710,036.58	PRBLLS	SHARON	WILLIAMS	312074
\$1,852,482.75	PRBLLS	ELEANOR	WILSON	10026818
\$10,500.00	PRBLLS	KATHERINE	WINDOM	10080630
\$1,139,916.95	PRBLLS	JOHNNY	YOUNG	9809440
\$102,148,299.55				